

Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/067 W

-----012159Z 017896 /46

R 011830Z APR 77
FM AMEMBASSY BRIDGETOWN
TO SECSTATE WASHDC 2527

C O N F I D E N T I A L SECTION 1 OF 2 BRIDGETOWN 0735

STADIS//////////

EO 11652: GDS
TAGS:
SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT PARTS
II AND III

REF: CERP 0001

TRANSMITTED HERewith ARE PARS II AND III OF PARM FOR
EASTERN CARIBBEAN COVERING THE PERIOD FY 1978-79. THOUGH
DRAFTED PRINCIPALLY BY DCM JOHN W. SIMMS, THESE PARTS OF THE
PARM HAVE THE CONCURRENCE OF ALL EMBASSY SECTION CHIEFS.
PART II B HAS THE CONCURRENCE ALSO OF THE AID AFFAIRS OFFICER
AND PEACE CORPS DIRECTOR WITH RESPECT TO THE STAFFING OF
THEIR RESPECTIVE ORGANIZATION, EXCEPT AS OTHERWISE IN-
DICATED.

PART II - RESOUCRE ASSESSMENT
A. STATE PROGRAM AND RESOUCRE LEVELS

THERE ARE 16 US AND 23 LOCAL POSITIONS IN THE STATE
PROGRAM AT BRIDGETOWN. THE CONSULAR SECTION HAS SEVEN OF
THE 16 US POSITIONS AND 17 OF THE 23 LOCAL. THE EXECUTIVE
SECTION HAS FOUR US POSITIONS AND ONE LOCAL; THE ECONOMIC/
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COMMERCIAL SECTION ONE US AND ONE LOCAL; THE POLITICAL
SECTION ONE US; AND THE ADMIINISTRATIVE SECTION THREE US
AND FOUR LOCAL (PLUS TWO PARTITME LOCAL). THIS IS CELARLY
A "BARE-BONES" OPERATION, WITH ALL RESOURCES FOCUSED
ON PRIORITY OBJECTIVES OR ASSIGNED TO STATUTORILY MANDATED
FUNCTIONS OR TO ADMINISTRATIVE SUPPORT--AT AN AUSTERE LEVEL
-- FOR OTHER OPERATIONS.

EXCEPT FOR CERP OR OTHER REGIONAL REPORTING, OUR REPORTING IS ENTIRELY DEVOTED TO DEVELOPMENTS RELATED TO THE FIRST, SECOND AND FOURTH OBJECTIVES SET FORTH IN PART I OF THIS PARM. THE DECM SPENDS CONSIDERABLE PORTION OF HIS TIME IN PURSUIT OF THE THIRD OBJECTIVE, SEEKING SUPPORT FOR US POSITIONS AT THE UN AND ELSEWHERE. TRAVEL AND REPRESENTATIONAL ACTIVITY BY THE AMBASSADOR, DCM, POLITICAL AND ECONOMIC/COMMERCIAL OFFICERS ARE PLANNED AND CARRIED OUT WITH THE ADVANCEMENT OF ONE OR MORE OF THE FOUR OBJECTIVES AS THE PRIMARY REASON FOR SUCH ACTIVITY. TRAVEL BY CONSULAR OFFICERS, INVOLVING THE DESPATCH OF A TEAM TO THE OUTLYING ISLANDS EVERY MONTH, IS PRIMARILY FOR THE PURPOSE OF PERFORMING STATUTORILY MANDATED FUNCTIONS, BUT OFFICERS ALSO BRING BACK INTELLIGENCE ON SUBJECTS RELATED TO THE FIRST, SECOND AND FOURTH OBJECTIVES.

PART II - RESOURCE ASSESSMENT

B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

THREE OTHER AGENCIES ARE REPRESENTED IN BRIDGETOWN--USIA, PEACE CORPS AND AID. USIA HAS A SINGLE LOCAL EMPLOYEE AND A PROGRAM OF SEVERELY RESTRICTED SIZE AND SCOPE. GIVEN THE RELATIVELY LOW COST INVOLVED, WE SUPPORT RETENTION OF THE PRESENT OPERATION FOR WHATEVER LIMITED IMPACT IT MAY HAVE.

PEACE CORPS IN THE EASTERN CARIBBEAN HAS AN ADMINISTRATIVE STAFF OF SIX AT THE EXECUTIVE LEVEL: DIRECTOR, DEPUTY DIRECTOR, ADMINISTRATIVE OFFICER AND ASSOCIATE DIRECTOR, CONFIDENTIAL

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AGRICULTURE, IN BRIDGETOWN AND ASSOCIATE DIRECTORS IN KINGSTOWN AND ST. JOHN'S, RESPECTIVELY. (THE KINGSTOWN POSITION IS HELD BY A LOCAL, RATHER THAN AN AMERICAN.) THE POSITION OF ASSOCIATE DIRECTOR, AGRICULTURE, WAS CREATED BY PEACE CORPS, WASHINGTON, WITHOUT PRIOR CONSULTATION WITH EITHER PEACE CORPS EC OR THE EMBASSY, AND IF ASKED, WE WOULD NOT HAVE AGREED TO ITS BEING ESTABLISHED. PEACE CORPS EC, HOWEVER, NOW ARGUES THAT THE BRIDGETOWN STAFF SHOULD INCLUDE SOMEONE WITH KNOWLEDGE OF AGRICULTURE, SINCE INCREASING EMPHASIS WILL BE PLACED ON AGRICULTURE IN FUTURE PROGRAMMING. RATHER THAN ABOLISH THE POSITION THEREFORE, PEACE CORPS EC PROPOSES TO REPLACE THE PRESENT ASSOCIATE DIRECTOR, AGRICULTURE, WITH A LOCAL EMPLOYEE UPON THE FORMER'S DEPARTURE. WE CAN ENDORSE THIS PROPOSAL, THOUGH IT SEEMS TO US THAT THE PROBLEM MIGHT HAVE BEEN MET, AND A STILL LARGER SAVING REALIZED, BY HAVING RESPONSIBILITY FOR THE AGRICULTURAL PROGRAM ASSIGNED TO THE DEPUTY DIRECTOR AND THE REPLACEMENT FOR THE PRESENT INCUMBENT OF THAT POSITION RECRUITED FROM AMONG CANDIDATES KNOWLEDGEABLE IN THE

AGRICULTURAL FIELD. WE BELIEVE THE PRESENT CLERICAL AND SECRETARIAL STAFF OF SEVEN (INCLUDING ONE SECRETARY AT KINGSTON AND ST. JOHN'S EACH) IS NOT EXCESSIVE. OVER THE NEXT TWO YEARS, PEEACE CORPS EC CONTEMPLATES AN INCREASE IN THE NUMBER OF VOLUNTEERS IN THE AREA FROM THE PRESENT LEVEL OF 160 TO APPROXIMATELY 170 IN FY 78 AND POTENTIALLY UP TO 190 IN FY 79. THIS INCREASE REFLECTS A SIGNIFICANTLY ENHANCED PROGRAM IN DOMINICA (WHICH HAD NO VOLUNTEERS AT ALL UNTIL MAY, 1976) AND INCREASED REQUESTS FOR VOLUNTEERS IN THE FIELD OF AGRICULTURE IN A NUMBER OF THE ISLANDS. WE CONCUR IN THIS CONTEMPLATED EXPANSION.

AID HAS A STAFF OF TWO AMERICANS AND TWO LOCALS AT PRESENT. HOWEVER, LATE LAST YEAR, THE AID AFFAIRS OFFICER REQUESTED THREE ADDITIONAL AMERICANS AND TWO ADDITIONAL LOCALS, A REQUEST IN WHICH THE AMBASSADOR CONCURRED. THE DCM, ECONOMIC OFFICER, AND CHIEF OF THE CONSULAR SECTION ALL EXPRESSED CONFIDENTIAL

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A DISSENTING VIEW. THESE POSITIONS REMAIN UNCHANGED, THE AID AFFAIRS OFFICER INSISTING THAT HE NEEDS ADDITIONAL RESOURCES TO DO THE JOB, THE OTHER THREE OFFICERS BEING OPPOSED TO ANY INCREASE SO LONG AS AID CONTINUES TO FOLLOW AN EXCLUSIVELY REGIONAL APPROACH. THE AID AFFAIRS OFFICER'S VIEW IS THAT THE LEVEL AND MIX OF STAFFING IS A FUNCTION OF PROGRAM SIZE, COMPLEXITY AND, IN THE REGIONAL CONTEXT, AREA COVERED. GIVEN THIS VIEW, IT WOULD FOLLOW, AS HE SEES IT, THAT WHETHER A PROGRAM IS BILATERAL OR REGIONAL, PER SE, SHOULD NOT INFLUENCE STAFFING LEVELS. AS THE EMBASSY HAS RECENTLY BEEN INFORMED THAT A THIRD AMERICAN IS BEING ASSIGNED TO THE AID STAFF, THE ISSUE HAS APPARENTLY BEEN DECIDED AND IT WOULD SERVE NO PURPOSE FOR US TO ATTEMPT TO EVALUATE AID STAFF LEVELS IN THE PRESENT DOCUMENT. SHOULD THE NSC INTERDEPARTMENT GROUP WISH TO LOOK INTO THE QUESTION OF AID STAFFING AT BRIDGETOWN, IT WILL FIND THE ARGUMENTS FOR AND AGAINST AN INCREASE SET FORTH IN BRIDGETOWN 2454 AND 2468, RESPECTIVELY.

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ACTION ARA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/067 W

-----012201Z 017879 /46

R 011830Z APR 77
FM AMEMBASSY BRIDGETOWN
TO SECSTATE WASHDC 2528

C O N F I D E N T I A L SECTION 2 OF 2 BRIDGETOWN 0735

STADIS////////////////////////////////////

A RELATED PROBLEM THAT SURFACED IN A RECENT CONVERSATION R
WITH THE PERMANENT SECRETARY, MINISTRY OF EXTERNAL AFFAIRS
(SEE BRIDGETOWN 671) IS THE LACK OF A FORMAL AGREEMENT WITH
THE GOVERNMENT OF BARBADOS FOR THE ESTABLISHMENT OF AN AID
OFFICE IN BARBADOS. IN FACT, QUESTIONS HAD BEEN RAISED REGARDING
THE CAPITAL RESOURCES DEVELOPMENT OFFICER'S ENTITLEMENT TO
DUTY-FREE ENTRY OF HOUSEHOLD EFFECTS AND AUTOMOBILE.
GIVEN THE GOB STANCE REPORTED IN BRIDGETOWN 671, INCREASED
STAFFING FOR AID COULD EXACERBATE THE PROBLEM. DEPARTMENT
AND AID/W ATTENTION TO THE GOVERNMENT-TO-GOVERNMENT ARRANGEMENTS
REGARDING AID'S BARBADOS OFFICE IS RECOMMENDED ON A PRIORITY BASIS.

PART III. - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING.

THE EMBASSY DOES NOT SEE THE NECESSITY OR DESIRABILITY OF
REPROGRAMMING STATE PERSONNEL. AS NOTED IN PART I, HOWEVER,
WE DO ENVISAGE A NEED FOR EXPANSION OF THE OFFICIAL USE
PRESENCE IN THE AREA ONCE THE ASSOCIATED STATES, OR SOME OF
THEM, ACCEDE TO INDEPENDENCE. ALSO, THE AID STAFF ASSIGNED
TO BRIDGETOWN APPEARS ALMOST CERTAIN TO GROW SUBSTANTIALLY,
AND IN THAT EVENT THE EMBASSY WILL REQUIRE A FULL-TIME GENERAL
SERVICES OFFICES) (RATHER THAN, AS AT PRESENT, A PART-
TIME ONE). UNDER THE CIRCUMSTANCES, IT WOULD SEEM APPROPRIATE
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TO CONCLUDE A FAAS AGREEMENT WITH AID AND ASSIGN THE GSO UNDER DAS.

B. INCREASES/DECREASES

EXCEPT AS INDICATED UNDER A. ABOVE, WE DO NOT FORESEE EITHER
INCREASES OR DECREASES IN STATE PERSONNEL. ALL EXISTING
POSITIONS ARE REQUIRED TO FULFILL MISSION OBJECTIVES.

C. LOWER PRIORITY POSITIONS

GIVEN THE STATUTORY MANDATE FOR OUR VISA OPERATIONS AND THE
REQUIREMENT OF MAINTAINING A MINIMUM ADMINISTRATIVE STAFF, THERE
CAN BE NO QUESTION OF IDENTIFYING ANY AMERICAN POSITION IN EITHER
THE CONSULAR OR ADMINISTRATIVE SECTION AS HAVING A LOW PRIORITY.
THIS MEANS THAT BY THE PROCESS OF ELIMINATION, THE POSITION

TO BE SO IDENTIFIED MUST BE ONE OF THE TREE ON THE SUBSTANTIVE
 SIDE BELOW THAT OF CHIEF OF MISSION. CONCEIVABLY, THE DCM COULD
 DOUBLE IN BRASS AS POLITICAL OR ECONOMIC/COMMERCIAL OFFICER
 (AS, INDEED, THE PRESENT DCM HAS DONE FOR NINE MONTHS OF THE
 2 1/2 YEARS HE HAS BEEN AT POST), OR ONE OFFICER COULD
 PERFORM BOTH THE POLITICAL AND ECONOMIC REPORTING FUNCTIONS.
 EITHER APPROACH TO THE PROBLEM IS MANIFESTLY UNSATISFACTORY,
 HOWEVER. WE NEED MORE, RATHER THAN LESS, INFORMATION ON
 POLITICAL AND ECONOMIC DEVELOPMENTS IN THE AREA. FURTHERMORE,
 SPEAKING FOR HIMSELF, THE DCM WOULD LIKE TO RECORD HIS VIEW THAT
 IT IS RIDICULOUS EVEN TO TALK ABOUT REDUCING THE ALREADY
 HARD-PRESSED STATE COMPLEMENT WHEN, WITHOUT ANY APPARENT
 JUSTIFICATION, AID IS IN THE PROCESS OF MORE THAN DOUBLING
 ITS BRIDGETOWN-BASED STAFF. AS FAR AS LOCAL POSITIONS ARE
 CONCERNED, THERE ARE AGAIN NONE WE COULD SPARE, BUT THE
 LOWEST PRIORITY POSITION IS PRESUMABLY ONE OF THOSE IN THE
 CONSULAR SECTION, ONLY BECAUSE THAT SECTION
 HAS BY FAR THE LARGEST NUMBER OF LOCALS.

MISSION STAFFING CHART

CURRENT FY 77

AGENCY/	AMER	AMER.	FSL	FSL
FUNCTION	OFFS.	STAFF	PROFES.	STAFF
STATE				
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EXECUTIVE	2	3	0	1
CONSULAR	7#	0	3	14 ##
POLITICAL	1	1	0	0
ECON/COM'L	1	0	1	0
ADMIN. (OF WHICH)	1 (CORE)	0	1 (CORE)	3 ## (CORE)
COMMUNICATION	2 (CORE)	0	0	0
SECURITY	0	0	0	0
REGIONAL OFFICES	0	0	0	0

OTHER AGENCIES

USIS	0	0	1	0
AID	3 ####	0	1	1
PEACE CORPS	5	0	1	7

AUTHORIZED, TWO STILL BE FILLED.

FIVE OF THESE POSITIONS ARE TEMPORARY AND AUTHORIZED
 ONLY THROUGH 7/30/77

PLUS TWO PART TIME

TWO PRESENT, ONE ASSIGNED BUT NOT YET AT POST

PROJECTED FY 79

AGENCY	AMER.	AMER.	FSL	FSL
FUNCTION	OFFS.	. STAFF	PROFES.	STAFF

STATE

EXECUTIVE	2	2	0	1
CONSULAR	7	0	3	14
POLITICAL	1	0	0	0
ECON/COM'L	1	0	1	0
ADMIN(OF WHICH)	2 (1 CORE, 1 DAS) 1(CORE) 3###(CORE)			
COMMUNICATION	2 (CORE)	0	0	0
SECURITY	0	0	0	0
REGIONAL OFFICES	0	0	0	0

PLUS TWO PART TIME.

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
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Current Classification: UNCLASSIFIED
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Copy: SINGLE
Sent Date: 01-Apr-1977 12:00:00 am
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Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
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Disposition Event:
Disposition History: n/a
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Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2661991
Secure: OPEN
Status: NATIVE
Subject: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT PARTS II AND III
TAGS: PARM, AMGT, BB
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/2be9b39b-c288-dd11-92da-001cc4696bcc
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